No. L-15060/2/2017-RE-VII
Government of India
Ministry of Rural Development
Department of Rural Development
(MGNREGA Division)

Krishi Bhawan, New Delhi-110001
Dated : 3rd March, 2017

To

The Commissioner,
Panchayat Raj and Rural Development,
Government of Andhra Pradesh,
Vijayawada-520002
Andhra Pradesh.

Subject:- Labour Budget of Andhra Pradesh under Mahatma Gandhi NREGA for the FY 2017-18 -reg.

Sir,

Please find enclosed herewith a copy of the approved Minutes of the Empowered Committee meeting held on 27th February, 2017 at Krishi Bhawan, Ministry of Rural Development, New Delhi to discuss and scrutinize the Labour Budget Estimates under Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA) for FY 2017-18 submitted by Government of Andhra Pradesh for kind information and necessary action.

Yours faithfully,

(Rajesh Kanaujia)
Under Secretary (MGNREGA)

Encl: As above

Copy to:
1. PPS to Secretary (RD), Department of Rural Development
2. PPS to Additional Secretary, Department of Rural Development
3. PPS to Additional Secretary & Financial Adviser, Department of Rural Development
4. PS to Joint Secretary (MGNREGA), Department of Rural Development
5. Sr. Technical Director (NIC), Department of Rural Development- with a request to get the Minutes uploaded on NREGASoft (What’s New/Labour Budget head) as ‘Minutes of Meeting of Labour Budget for FY 2017-18 for Andhra Pradesh’.
Minutes of the Empowered Committee meeting on Mahatma Gandhi NREGA Labour Budget (LB) for ANDHRA PRADESH for FY 2017-18.
Date: 27.02.2017

A meeting of the Empowered Committee for the State of Andhra Pradesh for the Financial Year 2017-18 was held on 27.02.2017 under the Chairmanship of Additional Secretary, Ministry of Rural Development at Krishi Bhavan, New Delhi. The State Government of Andhra Pradesh was represented by Shri B. Ramanjaneyulu, Commissioner (MGNREGA). The list of other participants is given in Annexure-I.

2. After going through the State presentation and due discussions on various aspects of MGNREGA implementation in Andhra Pradesh, the Committee had the following observations:

i. Commitments of the State with regard to Focus Areas: The targets taken up by the State as noted by the Ministry are as under for FY 2017-18:

<table>
<thead>
<tr>
<th>#</th>
<th>Type of Work</th>
<th>Spill Over of FY 16-17, if any</th>
<th>Commitments for FY 17-18</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Farm Ponds</td>
<td>1,00,000</td>
<td>3,00,000</td>
<td>4,00,000</td>
</tr>
<tr>
<td>2</td>
<td>Vermi/ NADEP Composting</td>
<td>50,000</td>
<td>1,50,000</td>
<td>2,00,000</td>
</tr>
<tr>
<td>3</td>
<td>AWC</td>
<td>4,000</td>
<td>-</td>
<td>4,000</td>
</tr>
<tr>
<td>4</td>
<td>Road Side Plantation (in Km)</td>
<td>-</td>
<td>3,000</td>
<td>3,000</td>
</tr>
<tr>
<td>5</td>
<td>IHHL</td>
<td>75054</td>
<td>44580</td>
<td>119634</td>
</tr>
</tbody>
</table>

The state will upload district-wise targets in NREGASoft by 31.03.2017 and ensure its achievement in a planned manner.

ii. Completion of Incomplete Works: The status of completion of works in Andhra Pradesh was observed to be as follows:-

<table>
<thead>
<tr>
<th>Financial Year</th>
<th>No. of Works taken-up</th>
<th>Works Completed</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Numbers</td>
<td>Percentage</td>
</tr>
<tr>
<td>Till FY 2014-15</td>
<td>37,46,439</td>
<td>35,11,041</td>
</tr>
<tr>
<td>Till FY 2015-16</td>
<td>42,88,162</td>
<td>38,99,451</td>
</tr>
<tr>
<td>Till FY 2016-17 (as on date)</td>
<td>52,92,011</td>
<td>43,48,343</td>
</tr>
</tbody>
</table>

As on date, 3,88,711 works or 9.07% are incomplete out of the works taken up since inception till 31st March, 2016. The State assured that it will complete all works taken up till 31.03.2016 by 31-8-2017 (excluding the plantation works which could be closed only after three years maintenance period). The State will also examine reasons for large number of incomplete works and make efforts for completing all incomplete
works as on 31.03.2017 by 30.09.2017 without fail.

iii. **GeoMGNREGA:** Every asset that gets completed in FY 2017-18 has to be mandatorily geo-tagged. As on 25.02.2017, Andhra Pradesh has generated 40,06,141 no of Asset Ids against 43,48,343 number of works completed since inception of the programme. 15,00,635 number of assets have been accepted and geotagged. There are also 589 number of registered MSEs without any geotags. State has agreed to ensure that registration of MSEs for all locations will be completed shortly and and all locations with nil geotag will start geotagging by 31st March, 2017.

iv. **Natural Resource Management (NRM) Works:** Out of total works, 13,25,551 number of works (62.83%) have been taken up as NRM works (both community & individual) in FY 2016-17. The State has conducted workshop as per the Mission Water (MWC) Framework shared on 1st Nov, 2016. There are 88 blocks (1521 GPs) that have been identified as MWC blocks in Andhra Pradesh. At least 65% of the expenditure in these blocks should be on NRM related works in FY 2017-18 and the NRM component of the LB should be part of District Irrigation Plan (DIP). The LB proposal is in order on these counts.

v. **Creation of Individual Assets:** In order to strengthen the livelihood resource base of the rural poor, it is desirable to put adequate emphasis on creation of more individual assets for vulnerable rural households. An analysis of the performance of the number of individual assets being created reveals that, out of the total works, 375079 number of works (19 % of the total works) have been taken up on private lands in FY 2016-17 (as 31-01-2017). The State is expected to take up more works under individual category and get them completed on time.

vi. **Construction of roads in accordance with the standard specifications:** A considerable percentage of expenditure is made on construction of roads every year. The Ministry vide its letter no. P-17026/1/2015-RC dated 17-11-2016 has standardised its specifications for all non-PMGSY roads to be taken up under MGNREGA programme. In FY 2017-18, the standard specifications as laid down in the advisory will be strictly adhered to by the state.

vii. **Job Card (JC) Verification/ Updation:** JC verification and updation exercise in the state of Andhra Pradesh has led to verification/ updation of 94.39% of active and 75.75% all JC holders. However, there are still 23,47,008 Job Cards (including 2,63,947 active Job Cards) which need to be verified and updated. The state will complete this exercise by 31-05-2017. State is also expected to random check JC to ensure consistency of field and MIS data.

e. **Adoption of Seven Register in the Gram Panchayat:** Out of the 13,104 GPs in the state of Andhra Pradesh, 12,910 number of GPs have adopted Asset Register and
7,434 have adopted all the seven Registers. This good governance initiative should be completed for all GPs by **31-05-2017**. State should randomly check the maintenance these registers at the GPs to ensure proper maintenance.

**ix. Aadhaar Seeding:** In the state of Andhra Pradesh, 77,83,097 number (99.54%) of workers have their Aadhaar numbers seeded into MGNREGA Soft. Also 67,97,769 number (86.93%) of workers have been converted into Aadhaar Based Payment System (ABPS). The state should endeavour to bring every MGNREGA worker into ABPS fold. The Ministry’s letter dated 9th Jan, 2017 by Secretary, RD to State Chief Secretaries to expedite ABP conversion, may be referred to. A joint letter from Joint Secretary, MGNREGA & Joint Secretary, DFS for convening meetings with SLBC and State Chiefs of all banks has also been issued to expedite the process. The consent details shall be submitted to LDMs by the DPCs to expedite ABPS conversion of the remaining workers.

**x. SECC data and deprived households:** The state of Andhra Pradesh has 482000 number of deprived households as per the SECC data. Out of these, 3417678 are landless households dependent upon manual casual labour. Special drive to survey these deprived households and link them to MGNREGA has resulted into registration of 32350 number of households, who were willing for Job Cards as on 26-02-2017 in FY 2016-17. The state should make special endeavours to complete the survey at the earliest as well as issue job cards to all willing households dependent upon manual casual labour by **30-06-2017**.

**xi. Social Audit:** The State has established an independent Social Audit Unit (SAU). Staffing of SAU status is as under:-

<table>
<thead>
<tr>
<th>Director</th>
<th>SRPs</th>
<th>DRPs</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Sanctioned</td>
<td>Engaged</td>
</tr>
<tr>
<td>Yes</td>
<td>7</td>
<td>No</td>
</tr>
</tbody>
</table>

691 number of resource persons are to be trained of which only 240 has been trained. Trainings of resource persons at all levels should be completed by **31-05-2017** and details should be shared with the Ministry.

**xii. Framing of Grievance Redressal Rules** The State has framed Grievance Redressal Rules and the same will have to be implemented in true letter and spirit.

**xiii. Bare Foot Technicians (BFTs) training and deployment:** The State has identified 660 number of persons for BFT training. 102 persons have been trained and
certification is yet to be done. The State has finalised and issued a deployment policy for the recruited BFTs.

xiv. **Project LIFE-MGNREGA implementation**
The target for FY 2017-18, component wise are as follows:-

<table>
<thead>
<tr>
<th>Skilling for Wages</th>
<th>45470</th>
</tr>
</thead>
<tbody>
<tr>
<td>Skilling for Self Employment</td>
<td>42731</td>
</tr>
<tr>
<td>Livelihood upgradation</td>
<td>9191</td>
</tr>
</tbody>
</table>

The targets includes spill-over of FY 16-17.

xv. **Status of compliance of audit observations of C&AG**

Report 6 of 2013 - Performance Audit of MGNREGA
Out of 9 paras viz. 3.2.9, 6.3.1, 6.3.1 (CS), 7.5.4, 7.5.8, 8.3 (CS), 8.21, 11.6, 11.8.2, the state has given response to all paras. However, in case any additional information is required, the State will provide on priority.

Report 8 of 2016 - Social Audit
Out of 20 paras viz. 2.3.1 (2), 3.1.1, 3.1.2, 3.2.1, 3.3 (11), 4.3, 4.4, 4.5, 4.6, the state has given response to 18 paras (pending paras are 3.3 and 4.3). The State will submit the compliance with respect to pending paras by 10-03-2017.

xvi. **Constitution of State Employment Guarantee Council (SEGC) and status of meetings**
The state has constituted SEGC but it was reported that no meeting could be conducted during current financial year. State should ensure that meetings are conducted on regular basis and minutes be shared with the Ministry within 15 days of the meeting.

xvii. **Deployment and training of Technical personnel:** The status of technical personnel deployment is as under:-

<table>
<thead>
<tr>
<th>DESIGNATION</th>
<th>NUMBERS</th>
<th>COVERAGE AREA (no. of GPs : technical personnel)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Technical Assistant</td>
<td>2249</td>
<td>3 to 4 GPs : One Technical Assistant</td>
</tr>
<tr>
<td>Junior Engineer</td>
<td>478</td>
<td>1 Block : 1 Junior Engineer/ Engineering Consultants</td>
</tr>
<tr>
<td>Assistant Engineer*</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Executive Engineer*</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

State has informed that these positions are not available.
State should ensure that adequate technical personnels are deployed at all levels.
xviii. **Capacity building of Technical personnels- DTRT & BTRT Trainings**

State should finalize the Training Calendar and share it with the Ministry by 31.03.2017 and complete the training of 2567 officials as part of District/Block Technical Resource Teams on SAMARTHYA Technical Training Manual (MGNREGA) latest by **30th June 2017**. State should also ensure that SAMARTHYA Technical Training Manual (MGNREGA) is translated into regional language and uploaded on their website (with a link to NREGA soft) before the start of training.

xix. **Miscellaneous:**
   a. Total funds including all components of the State share should be made available on NREGAssoft within seven days of issue of the Minutes.
   b. Efforts should be made to minimise the time gap in transportation of data from software of the State to the NREGAsoft.
   c. State assured to provide new Job Cards with the provision of bar code to all Households by **30-6-2017**.

3. The Empowered Committee agreed to the Labour Budget of **1608 Lakh Person days (PDs)** for FY 2017-18 for the State of Andhra Pradesh. However, the state may always come up with a proposal for the revision of the LB, at any point of time of the year, if the performance of the state exceeds the agreed to LB.

4. **The State Government should furnish month-wise and District-wise Person days projection as per agreed to LB to the Ministry latest by 31st March 2017**. While doing so, the NRM component of LB in blocks identified under Mission Water Conservation should adhere to the guidelines. The uploading of this information in the MIS is an essential pre-condition for the release of funds in FY 2017-18.

5. **Issues pertaining to Livelihood and Convergence:** Efforts should be made to improve the livelihood resource base of the poor by appropriately converging MGNREGA with other RD programmes like Deen Dayal Antodaya Yojana – NRLM (DAY-NRLM), Pradhan Mantri Awaas Yojna – Grameen (PMAY-G) and Pradhan Mantri Gram Sadak Yojana (PMGSY).

   [Signature]
   [Date: 28/2/17]
LIST OF PARTICIPANTS IN THE MEETING OF THE EMPOWERED COMMITTEE HELD ON 27.02.2017 FOR FINALISING LABOUR BUDGET FOR THE STATE OF ANDHRA PRADESH FOR FY 2016-17.

MoRD Officials

1. Shri Nagesh Singh, Additional Secretary
2. Smt. Aparajita Sarangi, Joint Secretary (MGNREGA)
3. Shri Atal Dulloo, Joint Secretary (RL)
4. Shri Prasant Kumar, Joint Secretary (A&C / RH)
5. Shri Raghvendra Pratap Singh, Director (MGNREGA)
6. Shri Rajesh Kumar Kanaujia, US (MGNREGA)

State Officials

1. Shri B. Ramanjaneyulu, Commissioner (MGNREGA)
2. Shri Bala Subramanyam, Joint Commissioner (MGNREGA)