

MOST IMMEDIATE

No.J-12028/01/2017-MGNREGA-VI (eFMS-354672)

Government of India
Ministry of Rural Development
Department of Rural Development

Krishi Bhawan, New Delhi
Dated: 3rd March, 2017

To,
The Secretary,
Rural Development Department,
Government of Mizoram,
Aizwal-796001.

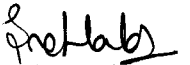
Subject: Labour budget of Mizoram under Mahatma Gandhi NREGA for the FY 2017-18 reg.

Sir,

This is in reference to the meeting of the Empowered Committee held on 27.02.2017 at Krishi Bhawan, New Delhi under the Chairmanship of Additional Secretary, Ministry of Rural Development to discuss and scrutinize Labour Budget Estimates under Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA) for the FY 2017-18 submitted by Government of Mizoram.

2. A copy of the approved minutes of the meeting of the Empowered Committee is enclosed for kind information and necessary action.

Yours faithfully,


(Sneh Lata)

Under Secretary (MGNREGA)
Tele No. 011-2338 8770

Encl : As above

Copy to:

1. PPS to Secretary (RD), Department of Rural Development.
2. PPS to Additional Secretary, Department of Rural Development.
3. PPS to Financial Adviser, Department of Rural Development.
4. PS to JS (RE), Department of Rural Development.
5. Shri P.K. Mittal, Sr. Technical Director, NIC, Department of Rural Development- with as request to get the minutes uploads on NREGAsoft as 'Minutes of meeting of Labour Budget 2017-18 for Mizoram'.

**Minutes of the Empowered Committee meeting on Mahatma Gandhi NREGA
Labour Budget (LB) for MIZORAM for FY 2017-18.
Date: 27.02.2017**

A meeting of the Empowered Committee to consider and approve Labour Budget for the State of Mizoram for the Financial Year 2017-18 was held on 27.02.2017 under the Chairmanship of Dr. Nagesh Singh, Additional Secretary, Ministry of Rural Development at Krishi Bhavan, New Delhi. The State Government of Mizoram was represented by Mr. Lalhmingthanga, Secretary, Department of Rural Development, Mizoram. The list of other participants is given in Annexure-I

2. At the outset, Additional Secretary welcomed all the participants and requested State to make the presentation. After detailed discussions on various aspects of MGNREGA implementation in Mizoram, the Committee had the following observations:


- i. **Commitments of the State with regard to Focus Areas:** The targets taken up by the State as noted by the Ministry, are as under for FY 2017-18:

#	Type of Work	Spill Over of FY 16-17, if any	Commitments for FY 17-18	Total
1	Farm Ponds	984	Nil	984
2	Vermi/ NADEP Composting	Nil	327	327
3	AWC	45	84	129
4	Road Side Plantation (in Km)	Nil	382	382
5	IHHL*	1493	6310	7803

The state will upload district-wise targets in NREGASoft by 31.03.2017 and ensure its achievement in a planned manner. The targets of 6310 IHHLs pertain to houses to be constructed under Pradhan Mantri Awas Yojana-G. State has to construct IHHLs in each of the targeted houses.


- ii. **Completion of Incomplete Works:** The status of completion of works in Mizoram was observed to be as follows:-

Financial Year	No. of Works taken-up	Works Completed	
		Numbers	Percentage
Till FY 2014-15	32771	32741	100
Till FY 2015-16	39209	39043	100
Till FY 2016-17 (as on date)	51966	41481	80


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As on date 166 works are incomplete out of the works taken up since inception till 31st March, 2016. It is advised that all works taken up till 31.03.2016 should be completed by 30.06.2017. The State will also examine reasons for large number of incomplete works and make efforts for completing all incomplete works of 10485 as on 28.02.2017 by 30.09.2017 without fail.

- iii. **Delay in Payment of Wages:** In FY 2016-17 (so far) 32.5% of wage payments have been delayed. This is a matter of concern for the Ministry. The state needs to chalk out its strategy for minimizing the delay in payments. The strategy, so chalked out, will be shared with the Ministry latest within 15 days of the LB meeting. If the situation of delay payment does not improve considerably, it may adversely impact the release of funds in future.
- iv. **Geo MGNREGA:** Every asset that gets completed in FY 2017-18 has to be mandatorily geo-tagged. As on 28.02.2017, Mizoram has generated 28857 no of Asset Ids against 41490 works completed since inception of the programme. 15914 number of assets have been accepted and geotagged. There are also 123 registered MSEs without any geotags. State has agreed to ensure that registration of MSEs for all locations is completed by 31st March, 2017 and all locations with nil geotags start geotagging by 31st March, 2017.
- v. **Natural Resource Management (NRM) Works:** Out of total works, 65.79% have been taken up as NRM works (both community & individual) in FY 2016-17. The State needs to revisit the works to be taken up under NRM in FY 2017-18 and make them a part of DIP.
- vi. **Creation of Individual Assets:** In order to strengthen the livelihood resource base of the rural poor, it is desirable to put adequate emphasis on creation of more individual assets for vulnerable rural households. An analysis of the performance of the number of individual assets being created reveals that, 39% of the total works, have been taken up on private lands in FY 2016-17 (as on 28.02.2017). The State is expected to take up more works under individual category and get them completed on time.
- vii. **Construction of roads in accordance with the standard specifications:** A considerable percentage of expenditure is made on construction of roads every year. The Ministry vide its letter No. P-17026/1/2015-RC (FMS No.342023) dated 17th November, 2017 has standardized its specifications for all non-PMGSY roads to be taken up under MGNREGA programme. In FY 2017-18, the standard specifications as laid down in the advisory will be strictly adhered to by the state.



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- viii. **Job Card (JC) Verification/ Updation:** JC verification and updation exercise in the state of Mizoram has led to verification/ updation of 99.32% of active and 99% all JC holders. The state will complete this exercise by 30.06.2017. State is also expected to random check JC to ensure consistency of field and MIS data.
- ix. **Adoption of Seven Register in the Gram Panchayat:** Mizoram has implemented 7 registers in 100% of their GPs. State should randomly check the maintenance of these registers at the GPs to ensure proper maintenance.
- x. **Aadhaar Seeding:** In the state of Mizoram, 59602 (23%) active workers have their Aadhaar numbers seeded into MGNREGA Soft. Also 19000 (7%) of total active workers have been converted into Aadhaar Based Payment System (ABPS) . The state should endeavour to bring every MGNREGA worker into ABPS fold. The Ministry letter dated 9th Jan, 2017 by Secretary, RD to State Chief Secretaries to expedite ABP conversion, may be referred to. A joint letter from Joint Secretary, MGNREGA & Joint Secretary, DFS for convening meetings with SLBC and State Chiefs of all banks has also been issued to expedite the process. The consent details shall be submitted to LDMs by the DPCs to expedite ABPS conversion of the remaining workers.
- xi. **SECC data and deprived households:** The state of Mizoram has 5436 number of landless manual casual labour households as per the SECC data. Out of these 5204 have been surveyed and 47 MCL have shown their willingness to work under MGNREGA. The state should make special endeavors to complete the survey as well as issue job cards to all such willing households by **31.05.2017**.
- xii. **Social Audit:** The State has established an independent Social Audit Unit (SAU). Staffing of SAU status is as under:-

Director		SRPs		DRPs	
Sanctioned	Engaged	Sanctioned	Hired	Sanctioned	Hired
1	1	1	1	5	5

The state should complete the engagement and placement of all staffs by **30th June, 2017**.

Out of 66 resource persons, 47 have been trained so far. Trainings of resource persons at all levels should be completed by **30.06.2017** and details should be shared with the Ministry.



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- xiii. Framing of Grievance Redressal Rules and appointment of Ombudsman**
The State has not framed Grievance Redressal Rules. The Rules are required to be framed latest by **30th April 2017** and the same will have to be implemented in true letter and spirit. Besides, there are 4 Ombudsman serving 8 districts in Mizoram.
- xiv. e-FMS Universalisation:** The payment of wages to the workers being made at present through cash or through non e-FMS mode needs to be discontinued. State should focus on shifting to electronic transfer of funds for all types of expenditure viz. wages, material and admin. State will work out a time bound strategy for implementation of 100% e-FMS for all types of expenditure at all locations of the State from **01st April, 2017**.
- xv. Bare Foot Technicians (BFTs) training and deployment:** The State has identified 105 number of persons for BFT training. No BFTs have been trained so far. The State should complete the trainings by **30.06.2017** and also finalize a deployment policy for the recruited of BFTs and share a copy of the same with the Ministry by **30.06.2017**.
- xvi. Constitution of State Employment Guarantee Council (SEGC) and status of meetings:** The state has constituted SEGC and conducted one meeting with a promise to conduct another in the current FY. Regular meetings may be conducted and minutes be shared with the Ministry within 15 days of the meeting.
- xvii. Deployment and training of Technical personnel:** The status of technical personnel deployment is as under:-

DESIGNATION	NUMBERS	COVERAGE AREA (no. of GPs : technical personnel)
Technical Assistant	88	One every 10 Village Council (1:10)
Junior Engineer	NA	Block
Assistant Engineer	NA	DRDA
Executive Engineer	1	DRDA

State should ensure that adequate technical personals are deployed at all levels.

- xviii. Capacity building of Technical personals- DTRT & BTRT Trainings:** Mizoram has trained 22 DTRTs and 60 BTRTs so far. State should finalize the Training Calendar for the remaining technical personals by **30.06.2017**. State should also ensure that SAMARTHYA Technical Training Manual (MGNREGA) is translated into regional language and uploaded on their website (with a link to NREGA soft) before the start of


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training.

xix. Other issues:

- a) **Delay in Wage Payments to workers:** It was informed to the state that 32.5% of total transactions are delayed. Out of these delayed transactions, 98% are delayed by more than 90 days. The Empowered Committee advised the state to take corrective measures for timely payment to the MGNREGA workers.
- b) **Release of State Share:** There is a shortfall in the matching state share of MGNREG funds. Due to this Central Government could not release the funds to the state. The state was advised to release the matching state share immediately.

3. Issues pertaining to Livelihood and Convergence: Efforts should be made to improve the livelihood resource base of the poor by appropriately converging MGNREGA with other RD programmes like Deen Dayal Antodaya Yojana – NRLM (DAY-NRLM), Pradhan Mantri Awaas Yojna – Grameen (PMA Y-G) and Pradhan Mantri Gram Sadak Yojana (PMGSY).

4. The Empowered Committee agreed to the Labour Budget of **61.18 lakh Person days (PDs)** for FY 2017-18 for the State of Mizoram. However, the state may always come up with a proposal for the revision of the LB, at any point of time of the year, if the performance of the state exceeds the agreed to LB.

5. The State Government should furnish month-wise and District-wise Person days projection as per agreed to LB to the Ministry latest by 31st March 2017. While doing so, the NRM component of LB in blocks identified under Mission Water Conservation should adhere to the guidelines. The uploading of this information in the MIS is an essential pre-condition for the release of funds in FY 2017-18.

Aparajita Singh
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LIST OF PARTICIPANTS IN THE MEETING OF THE EMPOWERED COMMITTEE HELD ON 27.02.2017 FOR FINALISING LABOUR BUDGET FOR THE STATE OF MIZORAM FOR FY 2016-17.

MoRD Officials

1. Dr. Nagesh Singh, Additional Secretary
2. Shri Prasant Kumar, JS(RH)
3. Smt. Aparajita Sarangi, JS (MGNREGA)
4. Shri Atal Dulloo, Joint Secretary (RL)
5. Shri Gaya Prasad, Director (MGNREGA)
6. Shri Sameer Verma, Director (RH)
7. Smt. Sneh Lata, Under Secretary (RE.VI)

State Officials

1. Mr. Lalhmingthanga, Secretary, Department of Rural Development, Mizoram
2. Mr. Paul Khuma, Under Secretary, Mizoram