

**Service Delivery Project for ICT and biometrics related works of
MGNREGA**

on

Public Private Partnership (PPP) basis

Concept Note



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1. PROJECT BACKGROUND

The Mahatma Gandhi National Rural Employment Guarantee Act 2005 (MGNREGA) aims to enhance livelihood security in rural areas by providing at least 100 days of guaranteed wage employment in a financial year to every household whose adult members volunteer to do unskilled manual work.

MGNREGA was notified on 2nd February 2006 in 200 districts, extended to additional 130 districts in April 2007 and thereafter notified in the remaining rural areas of the country in April 2008. The Act spans 619 districts, 6000 Blocks, 6 lakh villages and around 2.35 lakh village Panchayats.

Ministry of Rural Development is the implementing agency for MGNREGA and is constantly looking for innovations in program delivery. It has identified ICT as a major tool to leverage the scheme to ensure access to the target group of beneficiaries to guaranteed employment.

The primary objective of implementing the Project on a national level is to ensure common standardized processes across the nation, through use of biometric and GPS enabled ICT devices at work sites. The introduction of biometric attendance systems are expected to eliminate ghost workers and address the complaints from workers about the difficulty in obtaining the job cards.

In the medium term, integrating MIS with real time data at the field level will create an integrated process of capturing demand in real time, generating dated receipt, allocation of work, preparation of musters thereby reducing delays in wage payments. By harnessing the power of these mobile devices it will be possible to facilitate financial inclusion of the workers

2. PROJECT OVERVIEW

MORD envisages that the existing processes under MGNREGA can be digitized through a biometric based ICT solution (“Solution”) that can be implemented at the Gram Panchayat and/or the work site level. This Solution to be delivered by a private sector Service Provider would enable real time data capture of crucial processes, such as capture of attendance and measurement for muster roll preparation, which can be digitized and linked to the MGNREGA databases thereby facilitating improvements in the program delivery, access to information at every level (Centre, State, District, Block, Village Panchayat and People) and empowerment of the workers.

The project is to be implemented across India covering approximately 5.28 crore rural households (the current status).

The main project activities expected to be undertaken by the Service Provider are as follows

1. Enrolment as per UIDAI standardized processes with MGNREGA specific customization either directly or through empaneled agencies.
2. Procurement of Hardware for enrolment, MGNREGA specific operations at GP level by the Service Provider

Installation and configuration of application software on hand held devices and integration with the core application software of NREGASOFT

3. Providing trained manpower for enrolment, MGNREGA specific operations at GP level
4. Training of GP staff on use of the biometric enabled ICT devices and use of the software
5. Ensure attendance at worksite and work measurement recording through biometric and GPS enabled ICT devices
6. Maintenance of ICT devices provided
7. Maintenance and updation of database at various levels
 - Enrolment Level -temporary database
 - and Operational Level transaction data base
8. Ensuring continuity and integrity of enrolment and transaction data and updation of MORD databases as required.
9. Facilitating ICT based application, demand for work, issue of dated receipt of job application and allocation of work to the beneficiaries by the functionaries.

3. KEY STAKEHOLDERS

The key stakeholders in this are the Central Government, the State Governments, the Panchayats and the beneficiaries. The main implementation activities are at the Gram Panchayat and Block levels, while coordination activities are mainly at the Block and District levels. Planning, supervision and monitoring take place at all levels (Gram Panchayat, Block, District and State).

Benefits to stakeholders are as follows:

Central Government	State Government	Panchayats	Beneficiaries
Provide MoRD with a strong mechanism to monitor funds for MGNREGA and ensure targeted spending Increased control over MGNREGA implementation effectiveness Reduce 'float' as money can be transmitted just in time to the banks to facilitating disbursements	Greater control over funds disbursement in the state Transparency and accountability in the government machinery Reduced delays in wage payments	Better management of scheme by Panchayats if dashboard is made available Paper records will ease burden on Panchayats	Empowered to access rights under MGNREGA Unique Identity to rural citizens & MGNREGA which would enable financial inclusion Enhance security of payment Improved on-time payment of wages

4. PROPOSED PROJECT STRUCTURE

MORD proposes to implement the Project on a Public Private Partnership model. MORD envisages that a private sector party (“Service Provider”) would be granted a service contract for pre-determined period (Approx . 6.5/13 years) for each State to implement the Project.

Scope of Work of Service Provider is provided below

I. Enrolment

1. Complete the enrolment of existing job card holders within a specified time period and as decided in consultation with the State (where ever it has not yet been done)
 - Enrolment process would be carried out at the Gram Panchayat level by setting up Enrolment Centres / Stations at the Gram Panchayats .
 - The enrolment process has to be UIDAI compliant.
 - The data collected should capture MGNREGA relevant information as required for the MGNREGA processes viz. Name, photograph, biometric details, address, and bank account details for respective Job Cards.
 - Any other data requirement that the state government may specify separately to be collected during the enrolment process.¹
 - For those jobs card holders who have an ADHAAR number; the enrolment process would need to capture the information required for MGNREGA and authenticate the ADHAAR number, provided that MORD has an arrangement with the other Registrars on sharing of data required by Service Provider to carry out the processes envisaged.
2. Complete the enrolment of newly registered MGNREGA job card holders from time to time as per the UIDAI enrolment process.

II. Management of MGNREGA database at state level

- Manage the temporary enrolment database at the Enrolment Center.
- Coordination / integration with the Registrar for accessing biometrics data from the state/centre level databases maintained for personalization of smart cards if required, in accordance with the security features and processes prescribed by the Registrar.
- Maintain application software for field operations. The application software should be able to feed the information to the MoRD web based MIS. Web service client may be used to update centralized MIS.
- Manage the transaction databases at GP level by integrating the same with NREGASOFT.

III Installation and operation of ICT infrastructure/devices at the GP/Worksite level

¹ Provided however that the State shall provide its requirements to MORD at least one month before the planned rollout.

- Procure, install and maintain the complete Solution at Gram Panchayat and relevant work sites.
- Ensure availability of mobile devices for the Gram Panchayat staff, services and uptime as per service level standards.
- Ensure data captured at worksite is fed into NREGASOFT as per frequency prescribed.
- Orientation for the GP Level functionaries involved with Mahatma Gandhi National Rural Employment Guarantee Act operations

IV. Implementation of project at the GP/Worksite level

A. Ensure the Solution functions as per the service level standards at the ground level to:

- Facilitate application for registration & demand for work.
- Issue computer/device generated dated receipt of job application with job card no. inscribed.
- Operate & Maintain e-Muster (biometric attendance) solution at relevant work sites for taking real time attendance for MGNREGA workers. Attendance information should automatically feed into MoRD MIS on daily basis or as per prescribed frequency. NIC will develop the e-Muster application and web service which is required to update centralised MIS.
- Capture verification of measurement of work to support / certify wage payments calculations
- Provide for identification of work survey number so that same may be integrated with NREGA SOFT. Every work site will need to be associated with Longitude and Latitude using any GPS enabled devices / mobile phones to ensure attendance is only on the work-site and so that work assigned can be recorded.
- Generate electronically list of workers at the end of every month stating names and payments due may be from work executed, wage compensation, or unemployment allowance paid. At Panchayat level the list shall be displayed.
- Maintain other electronic registers for the Gram Panchayat as per requirements of the Contract and by appropriately integrating with the NREGASOFT

V. Optional (after due permission from the MORD is sought in writing):

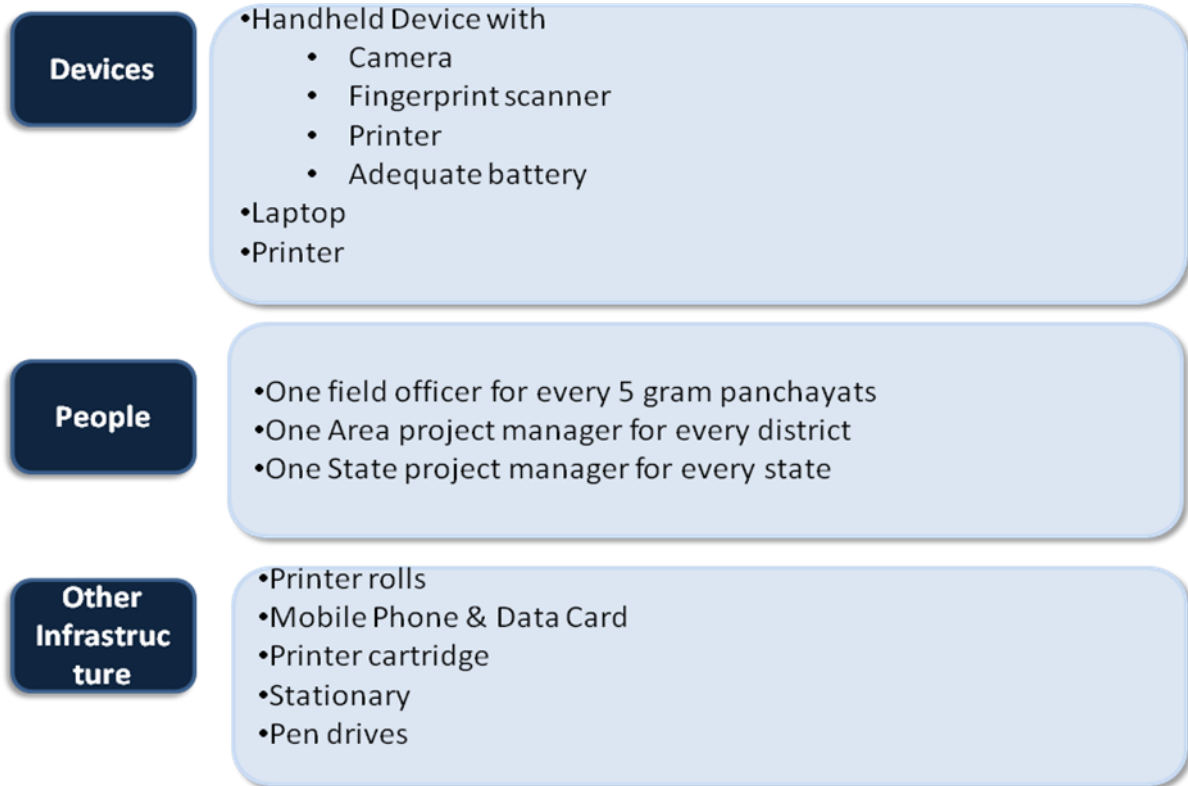
- Service Provider may also operate as a village level BC in association with authorized bank.

Details of Enrolment kit and Operations kit to be procured and maintained by service provider are given below

ENROLMENT KIT AS PER UIDAI

Devices	<ul style="list-style-type: none">•Laptop with Win 7 / XP•Camera•Fingerprint scanner•Iris camera•Printer•GPS Receiver (USB/built in)•Extra monitor facing residents•4-GB memory sticks for data transfer•External hard disk for data backup•Scanner, photocopier•Bar code reader (optional)
People	<ul style="list-style-type: none">•Registrar Supervisor & Document Verifier•Enrolment Centre Supervisor•Enrolment Operator•Introducers & influencers•Local administrative authorities to manage crowd•Lady operators / volunteers to assist women enrolees (optional)
Other Infrastructure	<ul style="list-style-type: none">•Generator with adequate fuel•Printed enrolment forms•Paper for printing enrolment receipt / consent form•Bubble pack-water resistant envelopes for pen drive transfer•Preprinted pre-addressed bar coded stickers for envelopes•Banner for the Enrolment Centre

PROPOSED OPERATIONS KIT



The Service Provider would bear the capital and operational expenses during the tenure of the contract. The MORD would pay to the Service Provider a fixed fee per Gram Panchayat or transaction based fee for the enrolment and or transaction based fee for operations or a combination of all the three for the contract period. Payments to Service Provider will start as and when the gram panchayat are operationalised i.e. attendance on the job site is done through biometric and ICT enabled devices.

Strong service standards would be set for the Service Provider and an Independent third party Consultant would monitor the operating standards of service providers.

5. IMPLEMENTATION FRAMEWORK

Facilitating enrolments as per UIDAI/core banking system compliant

Detailed guidelines have been issued by UIDAI for Registrar on boarding process which should be adhered to by respective state rural development department. The guidelines are available on the website of UIDAI.

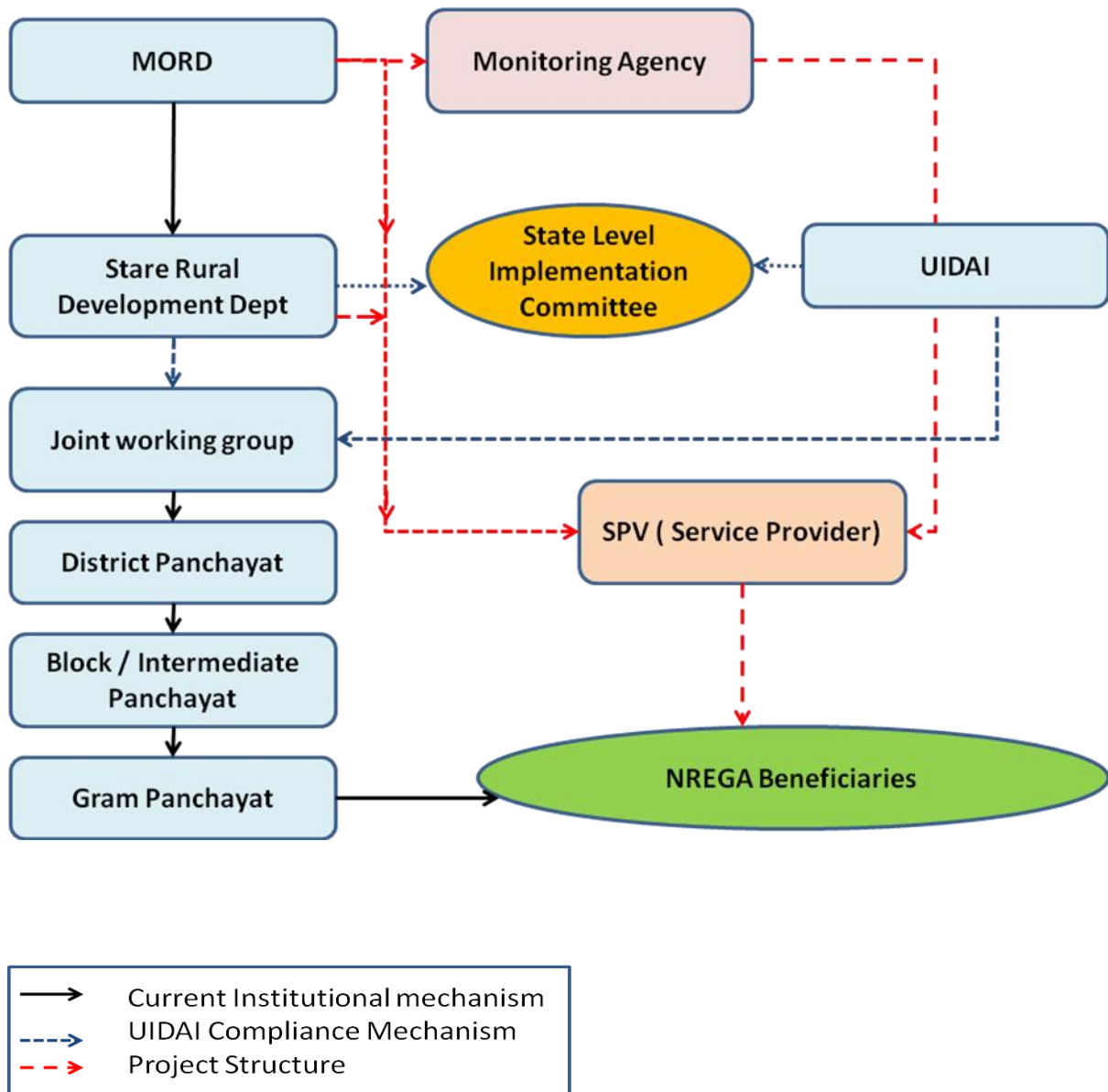
As a part of the process MORD has signed a MOU with UIDAI on 20th August, 2010 for the implementation of the Unique Identification Project for MGNREGA workers. The MOU sets out the general and broad intentions of both parties for collaboration and as an umbrella understanding for facilitation of subsequent agreements and documents relevant for the implementation of the UID project by MORD

A state level implementation committee is required to be set up as part of “Registrar on boarding process” of UIDAI. Accordingly state rural development department of each state will set up an implementation committee usually headed by chief secretary for respective state government if not already in place. This implementation committee will serve as the link between UIDAI & the Registrar. This state implementation committee will oversee and monitor the implementation of the UID project in general and monitor specifically Registrars and enrolling agents appointed by the Registrar. **This will ensure any sharing of biometric database with State Rural Development Department in case UIDAI enrolments have already been taken place in the state by any other Registrar.**

Similarly a Joint working group comprising representatives from UIDAI & registrar organisation should be set up.

Similarly, the Indian Banker’s Association (IBA) have drawn up KYC specifications for electronic transactions. These should be complied with to ensure data is usable by the Banks/BCs.

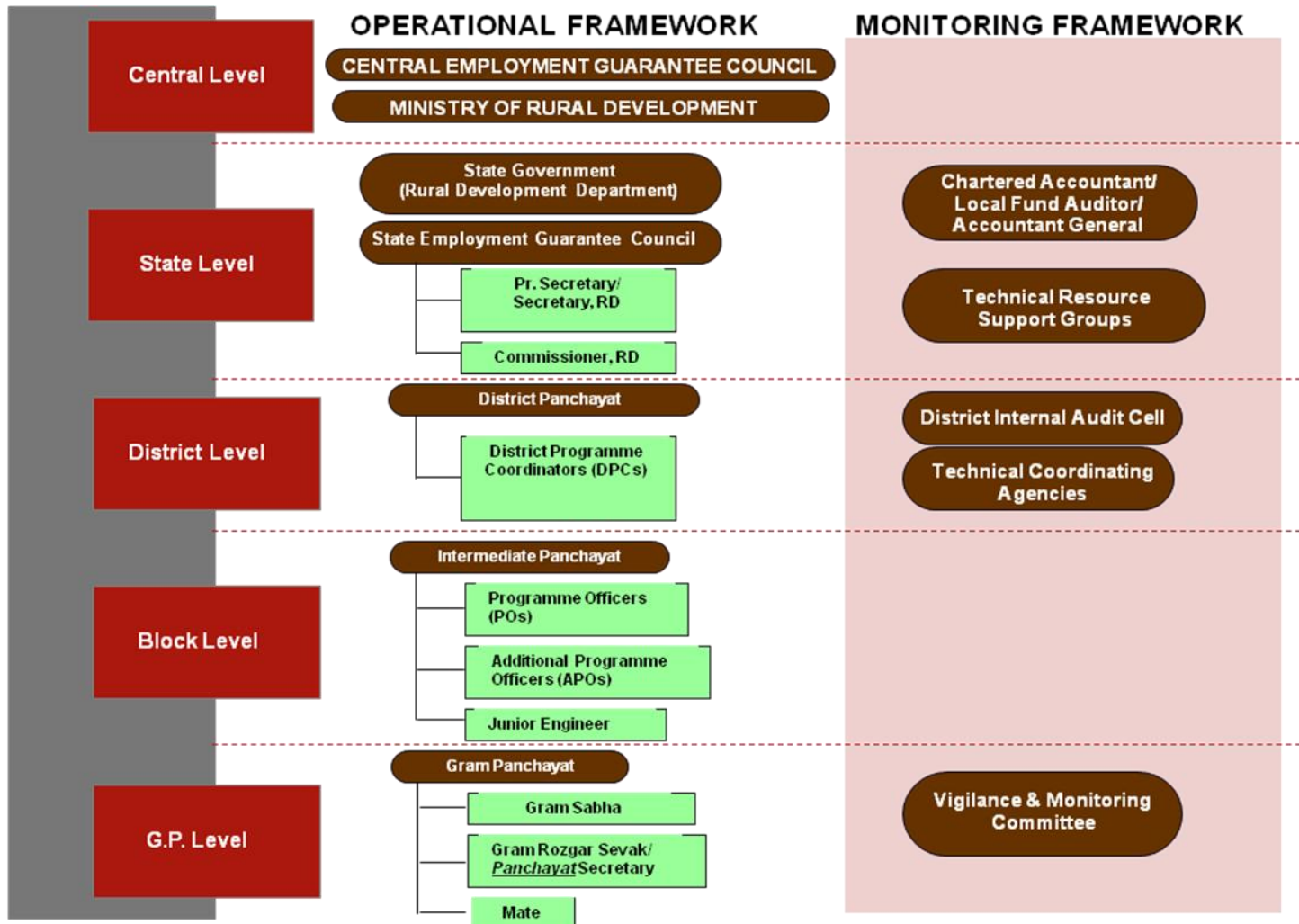
A diagrammatic representation of the implementation framework is provided below



Selection of Service Provider

A Service Provider will be selected for each state through a single bid process. A tripartite Service Agreement will be entered between the MORD, State Government and Service Provider selected for the state. MORD will appoint a Third Party Agency to monitor the Project in each state during implementation, commissioning and operations (Independent Consultant or “IC”). Independent Consultant will verify the solution is satisfactorily installed as per the services as mentioned in the scope of work, and check for adherence to standards with SLAs.. IC will be responsible for verification, validation of invoices. IC will be responsible for performance audit and will recommend release of payments due to service provider. The charges for Third Party Monitoring Agency will be borne by MORD

The current institutional framework, monitoring framework and the reporting and fund flow mechanism will remain un-altered. A graphical representation of the current institutional structure is given below



Implementation Timelines

It is expected that State wide implementation will be in three phases – Mobilisation Phase, Enrolment Phase and Operations Phase

MOBILIZATION – Activities involved are Planning, Procurement of hardware and manpower, Coordination with state, district, block and GP level nodal agency

This phase is for three months from award of contract

ENROLMENT-

One time Enrolment

The activities involved in enrolment are capturing of biometric data as per UIDAI specifications – Enrolment process will start latest by 3 months from award of contract and will continue over a period of 18 months covering all the existing beneficiaries.

First set of enrolment will be done for beneficiaries who were employed last year under MGNREGA.

New Enrolments - Enrollment will be a onetime activity carried out at GP level after which the Service Provider will deploy its resources at each district for addition/modification of the information by new beneficiaries.

OPERATIONS- Activities involved are procuring manpower for operations, equipments (HHD), servers, Training, and Daily operations. The phase of operations is dependent on enrolment and will commence latest by 6 th month from award of contract and will continue for those Gram panchayat where enrolment is over . Operations is for a period of 6 years

Year	2011			2012				2013				2014				2015				2016				2017				
Phases	Q2(apr- Jun)	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	
Mobilization																												
1. Procurement of Enrolment Units																												
2.Procurement and training of Manpower for enrolment																												
Enrolment																												
1. Enrolment of registered beneficiaries at gram panchayat level																												
2.Procurement and training of Manpower for jobsite operations																												
Operations																												
1. Beginning of jobsite operations for enroled beneficiaries																												
2.Procurement and training of required Manpower for expansion of jobsite operations																												

6. ROLES AND RESPONSIBILITIES

A responsibility matrix highlighting the activities to be undertaken and the responsibility for them is given below.

S.No.	Activity	Responsibility	Remarks
Mobilization for State Rollout of Solution			
1.	Awareness and sensitization about ICT program rollout	MORD	
2.	Identification of nodal officers / point of contact at each level - State, District, Block GP	MORD	For coordination and support for roll out.
3.	Integration of NREGA specific additional fields for customization of KYR + application software	Registrar will do the integration and NIC will have to identify additional fields required for KYR+]	
4.	Development of web services for integration with UIDAI enrolment application and e-muster application software	NIC	Web services for Mobile device
5.	Development of Application software for handheld devices	NIC	A standard application will be developed by NIC
6.	Procurement of enrolment kit, training of Service Provider staff for enrolment and operations	Service Provider	
7.	Procuring manpower/ appointing franchisees etc. for operations	Service Provider	

S.No.	Activity	Responsibility	Remarks
8	Procurement of Mobile device and other hardware, Insurance for ICT devices	Service Provider	SP
9	Hand held terminals customization (if required)	Service Provider	Using the standard application software developed by NIC
10	Training of GP workers (GP Secretary, GPRS, Mate) in the use of ICT devices	Service Provider	

Enrolment			
S.No.	Activity	Responsibility	Remarks
1	Campaigning for enrolment	Service Provider	
2.	Facilitate enrolment	Block officials. GP functionaries	Coordination for Village level visits, Fixing of time and venue for enrolment centers at GP
3	Enrolment of existing Job card Holders	Service Provider	Service Provider with enrolment kit as per UIDAI requirements
4	Verification of existing Job card Holders	GP	GP will verify the beneficiaries on the basis of domicile and the criteria that all applicants are

			adults
5	Transferring of enrolment Data to Service Provider in case enrolment as per UIDAI already completed under some other scheme Capture of only NREGA fields	State level coordination committee and Registrars Service Provider	Transfer of 'secured' biometric database with UID number to Service Provider.
6.	Transfer of enrolment data to UIDAI and respective Registrar	Service Provider	In accordance with UIDAI requirements
7.	Issuance of UID number	UIDAI	
8.	Intimation of UID Number	UIDAI to intimate Registrar who in turn will intimate the Service Provider	
9.	Cleaning of Database and integration of existing database with Biometric dataset	NIC	

Operations			
S.No.	Activity	Responsibility	Remarks
1.	Application for New Registration	<p>Workers have to submit Application in writing</p> <p>Service Provider to facilitate Request for application which can be online through Mobile device having voice support feature</p> <p>Such requests must result in</p> <ol style="list-style-type: none"> a. Print out of application on which the beneficiary can put a thumb impression and submit to GP office. b. Electronic Record maintained in NREGASOFT of such requests for tracking delays in issuance of job cards. c. Collect data required by banks (KYC) for applicants who does not have bank accounts 	
2.	Verification of the Registration Application:	<p>Gram Panchayat</p> <p>Service Provider to ensure that the details of Registration register are captured online</p>	
3.	Issue of job card	Gram Panchayat	
4.	Demand for work	<p>Demand for Work may be done in one of the following ways:</p> <ul style="list-style-type: none"> •Through Mobile device or computer at Gram Panchayat.office 	

		<ul style="list-style-type: none"> • Mobile device at work site • Internet at CSC <p>If Worker has demanded work through Mobile device with voice support at job site</p> <ol style="list-style-type: none"> a. SP will ensure Print out of dated receipt on which the beneficiary can put a thumb impression and submit to GP office. b. Printer availability and rolls to be ensured by SP c. SP to ensure availability and uptime of machines as per service level standards d. SP to ensure the information is updated on the NREGASOFT so that Electronic Record is maintained in NREGASOFT of such requests for tracking delays in issuance of jobs and calculation of unemployment allowance 	
5.	Issue of Dated Acknowledgment Receipt	Gram Panchayats would endorse the dated receipt for beneficiary.	
6.	Work allocation	Gram Panchayat will allocate work to those who have put in demand for work.	
7.	Information about work allocation to beneficiary	<p>Information about Work Allocation can be accessed by beneficiaries through Mobile device at job site /Mobile device at GP Office or computer at GP office or Public Notice at GP office</p> <ol style="list-style-type: none"> a. SP to ensure availability and uptime of machines as per service level standards. b. SP to ensure the information 	

		is updated on the NREGASOFT and device for access by workers (offline and online).	
8.	Attendance of workers at the jobsite	<p>Daily in-attendance of the workers will be taken on the work site .GPS/Mate would operate the Mobile device as they are responsible for taking attendance on work site. Authentication of such staff through Mobile devices will also be required..SP to provide handholding assistance to such workers and train them to use mobile devices.</p> <p>SP to ensure Lat Long coordinates of worksite are recorded along with attendance</p> <p>a. SP to ensure the information is updated on the NREGASOFT by GRS.</p> <p>b. SP to ensure data on number of days of employment for job card is available on mobile device and allocation of work data to record attendance.</p> <p>c. SP to ensure availability and uptime of machines as per service level standards.</p>	
9.	Physical measurement of work	GRS/Mate would capture the day to day details of work measurement on their registers	
10.	Data capture of work completed after its approval by JE	<p>GPS / Mate is responsible for physically loading data on NREGASOFT.</p> <p>Junior Engineer does the verification of measurement of work . Authentication of work measurement done by the JE will be through mobile devices</p>	

		<p>Service Provider to provide handholding support for training staff, ensure availability and uptime of machines.</p> <p>SP to contribute to standardization of work measurement practices</p>	
11.	Ensuring updation of NREGA SOFT for daily attendance and work measurement	<p>Service Provider to track daily data capture of attendance and capture of verification of measurement of works</p> <p>-</p>	
12.	Generation of e muster rolls	<p>Gram Panchayat</p> <p>Paper Record maintained in GP of attendance to be tallied with electronic record by Service Provider In initial years both paper and electronic rolls will be maintained.</p>	System generated
13.	Calculation of Wages	<p>System Generated</p> <p>Service Provider to generate electronic report to support GP</p>	
14.	Wage approval	<p>Gram Panchayat</p> <p>Service Provider to generate electronic report to support GP</p>	Will be generated from the system and approved by GP
15.	Payment advice generation and intimation to Banks and post offices	<p>Gram Panchayat</p> <p>SP to capture status of payments and ensure information available to worker through Mobile device</p>	
16.	Wage Payment	Banks / Post	Directly in bank / post office accounts of beneficiary or cash

			disbursement under financial inclusion scheme
17.	Any grievance / complaint submission by Beneficiary	Beneficiary using Mobile device at Job site or GP office Service Provider to ensure voice enabled Mobile devices availability for lodging in the complaint and grievance	
18.	Calculation of unemployment allowance	System generated	
19.	Payment of unemployment allowance	Programme officer at Block Level	
20.	Maintenance of Manual Records/ registers	Gram Panchayat	
21.	Maintenance of electronic registers for muster roll and wage calculations	Service Providers	
22.	MIS reporting	NIC Service Provider	
23.	State level Database maintenance and management	MORD / NIC	
24.	Raising of Invoices for its payment	Service Provider	
25.	Payment to Service provider	MORD/State Rural Development department	

- a. SP would be required to provide a device with a user friendly interface to facilitate beneficiaries and provide them real time/updated information as is feasible given the level of connectivity
- b. SP would be required to be able to develop a dashboard for the functionaries to manage the program better mainly through providing access to NREGASOFT

Monitoring of SP			
S.No.	Activity	Responsibility	Remarks
1.	Appointment of Independent State Level Monitoring Agency (Third party Monitoring)	Concessioneing Authority	An independent agency to be appointed for monitoring the project implementation by service provider
2.	SLA Monitoring and reporting	Third Party independent agency appointed by Concession Authority for project monitoring	

6.
7. PROJECT COST

Targeted beneficiaries

Under MGREGA approximately 5.28 crores households have demanded employment during the financial year 2009-10. The detail of number of households demanding jobs in 2009-10 and the average no of beneficiaries per household is given the table below. These have been used as the basis for estimation of the project cost.

SI no	State ²	No of Gram Panchayats	Household demanding employment (2009-10) ³	Average no of beneficiaries Household ⁴
1	Andhra Pradesh	22109	6158493	2.32
2	Arunanchal Pradesh	781	72606	4.50
3	Assam	2664	2139111	1.45
4	Bihar	8332	4127330	1.48
5	Chattisgarh	9754	2025845	3.12
6	Gujarat	13739	1612280	2.52
7	Haryana	5962	156410	1.98
8	Himachal Pradesh	3243	499174	1.94
9	Jammu & Kashmir	4005	350347	2.06
10	Jharkand	5174	1703243	2.14
11	Karnataka	5650	3633845	2.69
12	Kerela	3564	934272	1.91
13	Madhya Pradesh	23017	4722734	3.09

² Data for Delhi and Chandigarh was not available from the MGNREGA website since there are no operations in these places under NREGA

³ Based on data available on MGNREGA website

⁴ Calculations based on data made available by MoRD

SI no	State ²	No of Gram Panchayats	Household demanding employment (2009-10) ³	Average no of beneficiaries Household ⁴
14	Maharastra	27788	591611	2.65
15	Manipur	2124	418564	2.56
16	Meghalaya	2742	302537	2.17
17	Mizoram	901	180140	2.42
18	Nagaland	1139	322223	1.72
19	Orissa	6242	1413372	2.71
20	Punjab	12096	271312	1.76
21	Rajasthan	9081	6467764	2.50
22	Sikkim	163	54156	2.03
23	Tamil Nadu	19435	4373257	1.67
24	Tripura	1039	577049	2.07
25	Uttar Pradesh	51741	5664644	1.37
26	Uttaranchal	7541	522304	1.74
27	West Bengal	6147	3489363	2.12
28	Andaman & Nicobar Island	74	20634	1.26
29	Dadra and Nagar	11	3741	1.00
30	Goa	120	6613	3.09
31	Lakshadeep	10	5192	2.19
32	Pondicherry	27	40377	2.68
	All India	256415	52860543	2.21

Recently National Population Registrar (NPR) under the Registrar General of India (RJI) has started the enrolment process for Indian citizens and has a mandate to complete the process by end of next financial year. This would also cover the rural population under the MGNREGA.

Hence it is assumed for our calculations that 50% of beneficiaries under NREGA would be enrolled by NPR by the time the service provider under NREGA is appointed and starts the enrolment process. This figure may vary depending upon the enrolment status in each state at the time of award of concession to the service provider.

The project has two components firstly the enrolment process as per UIDAI/IBA specifications and secondly daily operations at the jobsite. The total project cost (TPC) will comprise of capital expenditure incurred for the purpose of the enrolment activities and daily jobsite operations. The project cost includes cost of procurement of enrolment equipments (as per UIDAI specifications), procurement of handheld devices (HHD), other operations equipments (printers, power backup devices for operations, mobile phone, data cards, etc).

The total project cost covering all the states is estimated to be approximately Rs 2162.42 crores.

The indicative break up of block cost is as given below.

Capex

(All India Figures)

Indicative Project Cost	
Particulars	(Rs. in crores)
Enrolment	80.76
Jobsite Operations-HHD	1745.62
Contingencies	183.60
Capitalized expenses/ Pre operative Cost	9.59
Financing Charges	10.99
Interest During Construction (IDC)	131.87
Total cost of the project	2162.42

State wise project cost-The state wise indicative project cost details are provided below:

Sl no	State	No of GP	No of registered beneficiaries	No of Job card issued	Household demanding employment (2009-10)	Total Project Cost (in Rs Crores)
1	Andhra Pradesh	22109	26862689	11593230	6158493	190.36
2	Arunanchal Pradesh	781	120126	26706	72606	6.56
3	Assam	2664	5093082	3501714	2139111	24.20
4	Bihar	8332	15506681	10470306	4127330	72.40
5	Chattisgarh	9754	12523647	4010381	2025845	84.00
6	Gujarat	13739	9710785	3846901	1612280	113.88
7	Haryana	5962	951414	480654	156410	48.08
8	Himachal Pradesh	3243	1924817	991639	499174	26.89
9	Jammu & Kashmir	4005	670415	324811	350347	32.77
10	Jharkand	5174	8159601	3808744	1703243	44.82
11	Karnataka	5650	14203647	5287560	3633845	54.26
12	Kerela	3564	4955099	2589844	934272	30.21
13	Madhya Pradesh	23017	34699572	11233497	4722734	197.92
14	Maharastra	27788	14768725	5567632	591611	224.22
15	Manipur	2124	747114	291584	418564	18.01
16	Meghalaya	2742	802789	369314	302537	22.59
17	Mizoram	901	439894	181929	180140	7.62
18	Nagaland	1139	559695	325994	322223	9.64
19	Orissa	6242	15696713	5794793	1413372	53.56
20	Punjab	12096	1322996	751232	271312	97.42

Sl no	State	No of GP	No of registered beneficiaries	No of Job card issued	Household demanding employment (2009-10)	Total Project Cost (in Rs Crores)
21	Rajasthan	9081	24106982	9632532	6467764	30.67
22	Sikkim	163	143141	70521	54156	1.41
23	Tamil Nadu	19435	12015384	7213032	4373257	162.52
24	Tripura	1039	1335909	644037	577049	81.58
25	Uttar Pradesh	51741	15402005	11275087	5664644	421.94
26	Uttaranchal	7541	1547172	891174	522304	61.29
27	West Bengal	6147	22192143	10488529	3489363	56.07
28	Andaman & Nicobar	74	35880	28397	20634	0.62
29	Dadra and Nagar	11			3741	0.0916
30	Goa	120	30659	9908	6613	0.98
31	Lakshadweep	10	12558	5737	5192	0.09
32	Pondicherry	27	141681	52908	40377	0.32
	All India	256415	246683023	111760332	52860543	2162.42

8. BID PROCESS

It is envisaged that a single bid process covering all the states will be undertaken whereby bidders will have the option to bid for different states. No separate bid process will be undertaken at state level. However service agreements which will be a tripartite agreement will be signed with MORD, State and Service provider for each state. State consultation will also be done as and when required

It will be a two stage bid process involving RFQ and the RFP stage

Request for Qualification:

The RFQ document would set the technical parameters for the project and technically quality or disqualify applicants based on the parameters specified. It shall contain the following information

- i. Introduction on the Project
- ii. Project Back ground
- iii. Brief description of the bidding process
- iv. Eligibility Criterion for the bidder (Technical and Financial)
- v. Evaluation Criterion
- vi. Formats for submission of Application

Request for Proposal (RFP):

The RFP documents would seek proposals from pre-qualified Applicants (bidders), it would include the Draft Service Agreement laying down the service level standards. It would also have formats for submitting technical and financial bid for the project.

A Graphical representation of Bid process to be followed is provided below

